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	ADS-00	M-00	NSAE-00	NSCE-00	OIC-02	OIG-04	OMB-01
	PA-01	PM-00	PRS-01	P-01	SNP-00	SP-00	SR-00
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FM SECSTATE WASHDC

TO AMEMBASSY KIGALI PRIORITY

INFO RWANDA COLLECTIVE

AMEMBASSY LUANDA

C O N F I D E N T I A L STATE 284171

LUANDA FOR OFDA/R. TOOLEY

E.O. 12356: DECL: OADR

TAGS: PREL, PGOV, PHUM, PREF, EAID, US, RW

SUBJECT: BIZIMUNGU AND LAKE DISCUSS RWANDA CRISIS, U.S.
ASSISTANCE, AND AREAS FOR GOR ACTION

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REF: A) STATE 278118 B) STATE 277321

1. CONFIDENTIAL - ENTIRE TEXT.

2. SUMMARY. ON OCTOBER 4, NATIONAL SECURITY ADVISOR
ANTHONY LAKE MET WITH RWANDAN PRESIDENT BIZIMUNGU IN
WASHINGTON TO DISCUSS THE CRISIS IN RWANDA. AFTER
REVIEWING THE CURRENT REFUGEE SITUATION, BIZIMUNGU RAISED
SECURITY CONCERNS, INCLUDING THE CONTINUING MILITIA
ACTIVITY IN THE CAMPS AND THE PRESENCE OF STILL-ARMED
ELEMENTS OF THE EX-FAR ACROSS RWANDA'S BORDER. HE

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LAMENTED THE GOR'S LACK OF RESOURCES, WHICH HAS PREVENTED THE GOR FROM BEING ABLE TO FUNCTION NORMALLY OR PROVIDE BASIC SERVICES. LAKE SAID THE U.S. WAS WILLING TO HELP RWANDA, BUT WOULD LIKE TO SEE THE GOR TAKE ACTION IN SEVERAL AREAS, INCLUDING RESPONDING CONSTRUCTIVELY TO REPORTS OF RPA REPRISALS, NAMING A POINT PERSON ON HUMAN RIGHTS MATTERS, BROADENING THE GOR'S BASE, INTEGRATING THE MILITARY, AND ESTABLISHING A DIALOGUE WITH RESPONSIBLE

HUTU LEADERS IN THE REFUGEE CAMPS. BIZIMUNGU SAID THAT THE GOR WAS ALREADY TAKING ACTION IN THESE AREAS AND OUTLINED THE RESULTS SO FAR. END SUMMARY

3. PRIOR TO TRAVELING TO NEW YORK TO ADDRESS THE UNGA, BIZIMUNGU MADE A PRIVATE WORKING VISIT TO WASHINGTON ON OCTOBER 4 AND 5, HIS FIRST OFFICIAL TRIP TO THE U.S. AS PRESIDENT. IN HIS MEETING WITH THE NATIONAL SECURITY ADVISOR, BIZIMUNGU WAS JOINED BY FOREIGN MINISTER NDAGIJIMANA, JUSTICE MINISTER NKUBITO, THE PRESIDENT'S DIRECTOR OF CABINET EMMANUEL GASANA, AND PRESIDENTIAL

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ADVISOR CHARLES MURIGANDE. LAKE WAS ACCOMPANIED BY NSC SENIOR DIRECTOR FOR AFRICA DON STEINBERG AND AF DAS BUSHNELL. (BIZIMUNGU'S MEETINGS IN THE DEPARTMENT ARE REPORTED IN REFTELS.)

BIZIMUNGU ON REFUGEES, SECURITY, RESOURCE CONSTRAINTS

4. PRESIDENT BIZIMUNGU EXPLAINED THE DYNAMICS OF THE REFUGEE SITUATION. HE POINTED OUT THAT THE MILITIAS WERE ENGAGED IN A CAMPAIGN TO INTIMIDATE REFUGEES AND KEEP THEM FROM RETURNING TO RWANDA. ACCORDING TO BIZIMUNGU, NEW OUTFLOWS OF REFUGEES INTO THE GOMA AREA WERE DUE TO RUMORS OF AN IMPENDING ATTACK BY THE EX-FAR. HE NOTED FURTHER THAT SOME OF THE REFUGEES FLOWING INTO TANZANIA WERE CROSSING OVER FROM BURUNDI AND WERE NOT NEW RWANDAN REFUGEES FROM SOUTHEAST RWANDA.

5. BIZIMUNGU ASSURED LAKE THAT THE GOR HAD TAKEN MEASURES TO MAKE CLEAR THAT THE REFUGEES WERE WELCOME TO RETURN AND WOULD HAVE EQUAL RIGHTS, INCLUDING MEMBERS OF THE EX-FAR. THE GOR HAS TOLD RETURNING "OLD" REFUGEES (I.E., TUTSIS) NOT TO SEIZE PROPERTIES OF OTHER RWANDANS NOW OUTSIDE THE

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COUNTRY; THE GOVERNMENT IS TAKING MEASURES TO REQUIRE THEM TO VACATE SEIZED LANDS BUT HAS NO ALTERNATIVES TO OFFER THE SQUATTERS. BIZIMUNGU SAID HE HAD SPOKEN WITH THE ZAIRIAN AND TANZANIAN PRESIDENTS ABOUT THE NEED TO ENCOURAGE REFUGEE RETURN, DISARM THE EX-FAR AND MILITIAS, AND PROTECT THE REFUGEES STILL IN THE CAMPS. DESPITE THESE DISCUSSIONS, FULL DISARMAMENT HAS NOT BEEN

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ACHIEVED. HE CHARACTERIZED THE DIALOGUE WITH THE GOZ AS DIFFICULT AND SAID THAT THE GOZ'S FAILURE TO FULLY DISARM AND CONTROL THE MILITIAS AND EX-FAR SUGGESTED THE GOZ WAS NOT ENCOURAGING REPATRIATION.

6. BIZIMUNGU OUTLINED THE LIMITATIONS ON THE GOVERNMENT'S

CAPACITY TO FUNCTION. INFRASTRUCTURE NEEDS TO BE REBUILT, ELECTRICITY IS A PROBLEM, THERE IS NOT ENOUGH RUNNING WATER, AND FOOD SUPPLIES ARE SHORT. BIZIMUNGU SAID ONLY ONE-THIRD OF THE CROPS HAD BEEN HARVESTED AND THE POPULATION NEEDS SEEDS. MOST IMPORTANT, THE GOR HAS NO MONEY FOR SALARIES OR EQUIPMENT IN ORDER TO FUNCTION AND PROVIDE BASIC SERVICES.

7. ADDRESSING SECURITY ISSUES, BIZIMUNGU COMPLAINED OF THE CONTINUING MILITIA ACTIVITY IN THE CAMPS AND STRESSED THE NEED TO SEPARATE OUT THE EX-FAR AND MILITIAS. HE ADMITTED THERE HAD BEEN ABOUT 70 CASES OF REPRISALS INSIDE RWANDA; HE SAID THE GOR HAD ARRESTED AND DETAINED SUSPECTS, BUT THERE IS CURRENTLY NO JUDICIAL SYSTEM TO TRY THE CASES. HE SAID THE TRANSITION TO GOR CONTROL OF THE FORMER SAFE ZONE IN THE SOUTHWEST HAD BEEN SUCCESSFUL; THE RPA DEPLOYED THREE BATTALIONS TO THE AREA WITHOUT PROBLEMS.

LAKE ON U.S. HELP AND GOR ACTIONS NEEDED

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8. LAKE EXPRESSED OUR DEEP SORROW OVER THE TRAGIC EVENTS IN RWANDA. HE ADMIRERD THE ROLE BIZIMUNGU HAS PLAYED IN NATIONAL RECONCILIATION AND RECONSTITUTION OF THE GOVERNMENT AND ASSURED BIZIMUNGU THAT WE UNDERSTOOD RWANDA WOULD NEED ASSISTANCE TO CREATE CONDITIONS CONDUCIVE TO REFUGEE RETURN. HE EXPLAINED THAT WE WERE LOOKING AT PROVIDING DOLLARS 2 MILLION TO HELP PAY OFF RWANDA'S WORLD BANK ARREARS, WHICH HAVE PREVENTED THE GOR FROM BENEFITING FROM DOLLARS 250 MILLION IN IFI'S PIPELINE FUNDING.

9. IN TURN, LAKE STRESSED THAT WE WOULD LIKE TO SEE THE GOR TAKE ACTION IN SEVERAL AREAS TO FOSTER REFUGEE RETURN AND NATIONAL RECONCILIATION, INCLUDING:

-- RESPONDING CONSTRUCTIVELY TO THE UNHCR REPORTS OF RPA KILLINGS;

-- NAMING A POINT PERSON ON ALL HUMAN RIGHTS MATTERS WHO WOULD HAVE FULL AUTHORITY TO INVESTIGATE ABUSES AND ENSURE APPROPRIATE ACTION TO END THEM;

-- BROADENING THE BASE OF THE GOVERNMENT AND MOVING TOWARD DEMOCRACY;

-- INTEGRATING ELEMENTS OF THE EX-FAR INTO THE NEW RWANDAN ARMY; AND

-- ESTABLISHING A MEANINGFUL DIALOGUE WITH RESPONSIBLE HUTU LEADERS IN THE CAMPS CONCERNING REPATRIATION AND RECONCILIATION.

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BIZIMUNGU: GOR IS ALREADY TAKING ACTIONS

10. BIZIMUNGU SAID THE GOR WAS ALREADY TAKING ACTION IN THESE AREAS. CONCERNING THE REPORTS OF REPRISALS, THE GOR HAS ESTABLISHED A COMMITTEE TO INVESTIGATE THE ALLEGATIONS; THE GOVERNMENT HAS ACCEPTED UNAMIR DEPLOYMENT AND IF UNHCR HAS EVIDENCE, IT SHOULD BE PRODUCED. HE ADMITTED THERE WERE INDIVIDUAL ACTS OF REVENGE, BUT THE GOR HAD A CLEAR POLICY AGAINST REPRISALS AND HE ASKED FOR THE HELP OF THE INTERNATIONAL COMMUNITY

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TO ADDRESS THE PROBLEM. BIZIMUNGU SAID THAT, UNDER ARUSHA, A HUMAN RIGHTS COMMISSION IS TO BE ESTABLISHED; THE GOR IS WORKING ON THAT NOW.

11. BIZIMUNGU SAID THE GOVERNMENT HAS TRIED TO BE INCLUSIVE, BUT SOME INDIVIDUAL MRND MEMBERS HAVE REFUSED OFFERS TO JOIN THE GOVERNMENT. THE GOR COULD NOT ALLOW THE MRND AS A PARTY BACK INTO THE GOVERNMENT, SINCE THAT WOULD BE AN INSULT TO TRUE JUSTICE. BIZIMUNGU SAID THAT THE GOR WAS AGREEABLE TO ESTABLISHING A DIALOGUE WITH THE "POPULATIONS" IN THE REFUGEE CAMPS, BUT NOT WITH OR THROUGH THE OLD MRND LEADERSHIP STRUCTURE. BIZIMUNGU SAID UNHCR NEEDS TO RESTRUCTURE THE CAMPS SO THAT THE GOR CAN TALK TO THE POPULATION DIRECTLY. ON THE ARMY, BIZIMUNGU SAID THE GOR IS TELLING EX-FAR SOLDIERS THEY ARE WELCOME. ABOUT 20 SOLDIERS PER DAY ARE RETURNING, BUT MANY OTHERS ARE REFUSING TO RETURN AND JOIN UP. BIZIMUNGU ADDED IN CLOSING THAT THE GOR WILL NEED HELP IN OTHER AREAS,

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PARTICULARLY POLICE TRAINING AND REESTABLISHMENT OF THE JUDICIAL SYSTEM.

12. MINIMIZE CONSIDERED.

CHRISTOPHER

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